

# OHCA Investment and Payment Workgroup

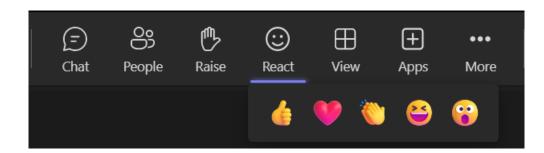
August 21st, 2024

# **Agenda**

- 9:00 a.m. 1. Welcome, Updates, and Introductions
- 9:10 a.m. **2. Recap of July Workgroup Meeting**
- 9:30 a.m. 3. Data Collection Approach for Behavioral Health Spend Measurement
- 9:50 a.m. 4. Continue Discussion on Goals for Increased Behavioral Health Investment
- 10:30 a.m. **5.** Adjournment

# **Meeting Format**

- Workgroup purpose and scope can be found in the <u>Investment and Payment Workgroup Charter</u>
- Remote participation via Teams Webinar only
- Meeting recurs the third Wednesday of every month
- We will be using reaction emojis, breakout rooms, and chat functions:



Date: August 21, 2024

Time: 9:00 am PST

Microsoft Teams Link for Public Participation:

Join the meeting now

Meeting ID: 289 509 010 938

Passcode: r5gbsW

Or call in (audio only):

+1 916-535-0978

Conference ID: 456 443 670 #



# **Investment and Payment Workgroup Members**

# **Providers & Provider Organizations**



# Bill Barcellona, Esq., MHA

Executive Vice President of Government Affairs, America's Physician Groups

# Lisa Folberg, MPP

Chief Executive Officer, California Academy of Family Physicians (CAFP)

#### Paula Jamison, MAA

Senior Vice President for Population Health, AltaMed

#### Amy Nguyen Howell MD, MBA, FAAFP

Chief of the Office for Provider Advancement (OPA), Optum

## Parnika Prashasti Saxena, MD

Chair, Government Affairs Committee, California State Association of Psychiatrists

### Catrina Reyes, Esq.

Deputy General Counsel, California Primary Care Association (CPCA)

#### **Janice Rocco**

Chief of Staff, California Medical Association

# **Hospitals & Health Systems**



## Ash Amarnath, MD, MS-SHCD

Chief Health Officer, California Health Care Safety Net Institute

## Kirsten Barlow, MSW

Vice President Policy, California Hospital Association (CHA)

## Jodi Nerell, LCSW

Director of Local Mental Heath Engagement, Sutter Health

# **Health Plans**



## **Academics/SMEs**



## Stephanie Berry, MA

Government Relations Director, Elevance Health (Anthem)

#### Rhonda Chabran, LCSW

Vice President, Behavioral Health & Wellness, Kaiser Foundation Health Plan, Southern CA & HI

#### Keenan Freeman, MBA

Chief Financial Officer, Inland Empire Health Plan (IEHP)

#### Nicole Stelter, PhD, LMFT

Director of Behavioral Health, Commercial Lines of Business, Blue Shield of California

### Yagnesh Vadgama, BCBA

Vice President of Clinical Care Services, Autism, Magellan

# **Consumer Reps & Advocates**



# Beth Capell, PhD

Contract Lobbyist, Health Access California

### Jessica Cruz, MPA

Executive Director, National Alliance on Mental Illness (NAMI) CA

#### **Nina Graham**

Transplant Recipient and Cancer Survivor, Patients for Primary Care

# Héctor Hernández-Delgado, Esq.

Senior Attorney, National Health Law Program

## Cary Sanders, MPP

Senior Policy Director, California Pan-Ethnic Health Network (CPEHN)

## Sarah Arnquist, MPH

Principal Consultant, SJA Health Solutions

## Crystal Eubanks, MS-MHSc

Vice President Care Transformation, California Quality Collaborative (CQC)

#### Kevin Grumbach, MD

Professor of Family and Community Medicine, UC San Francisco

#### Reshma Gupta, MD, MSHPM

Chief of Population Health and Accountable Care, UC Davis

# Vicky Mays, PhD

Professor, UCLA, Dept. of Psychology and Center for Health Policy Research

#### **Catherine Teare, MPP**

Associate Director, Advancing People-Centered Care, California Health Care Foundation (CHCF)

#### **State & Private Purchasers**



## Lisa Albers, MD

Assistant Chief, Clinical Policy & Programs Division, CalPERS

### Palav Babaria, MD

Chief Quality and Medical Officer & Deputy Director of Quality and Population Health Management, Department of Health Care Services (DHCS)

#### **Teresa Castillo**

Chief, Program Policy Section, Medical Behavioral Health Division, Department of Health Care Services

#### Monica Soni, MD

Chief Medical Officer, Covered California

#### **Dan Southard**

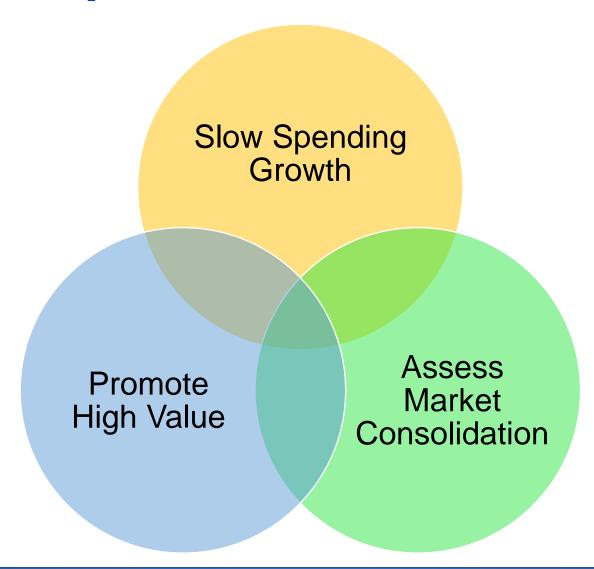
Chief Deputy Director, Department of Managed Health Care



# Recap of July Workgroup Meeting

Debbie Lindes, Health Care Delivery System Group Manager

# **OHCA Key Components**



# **OHCA Focus Areas for Promoting High Value**

# **APM Adoption**

- Define, measure, and report on alternative payment model adoption
- Set standards for APMs to be used during contracting
- Establish a benchmark for APM adoption

# **Primary Care Investment**

- Define, measure, and report on primary care spending
- Establish a benchmark for primary care spending

# **Behavioral Health Investment**

- · Define, measure, and report on behavioral health spending
- Establish a benchmark for behavioral health spending

# **Quality and Equity Measurement**

 Develop, adopt, and report performance on a single set of quality and health equity measures

# **Workforce Stability**

- Develop and adopt standards to advance the stability of the health care workforce
- Monitor and report on workforce stability measures

# **Primary Care & Behavioral Health Investments**

# **Statutory Requirements**

- Measure and promote a sustained systemwide investment in primary care and behavioral health.
- Measure the percentage of total health care expenditures allocated to primary care and behavioral health and set spending benchmarks.
- Include an analysis of primary care and behavioral health spending and growth, and relevant quality and equity performance measures, in the annual report.
- Consult with state departments, external organizations promoting investment in primary care and behavioral health, and other entities and individuals with expertise in primary care, behavioral health, and health equity.
- Benchmarks and public reporting shall consider differences among payers and fully
  integrated delivery systems, including plan or network design or line of business, the
  diversity of settings and facilities through which primary care can be delivered, including
  clinical and nonclinical settings, the use of both claims-based and non-claims-based
  payments, and the risk mix associated with the covered lives or patient population for which
  they are primarily responsible.

# **Primary Care & Behavioral Health Investments**

# **Statutory Requirements**

Promote improved outcomes for behavioral health, including, but not limited to, health care entities making investments in, or adopting models that do, any or all of the following:

- a. Integrate primary care and behavioral health services, including screenings for behavioral health conditions in primary care settings or delivery of behavioral health support.
- b. Implement innovative approaches that integrate primary care and behavioral health with broader social and public health services.
- c. Leverage APMs that provide resources at the practice level to enable improved access and team-based approaches for care coordination, patient engagement, quality, and population health.
- d. Deliver higher value behavioral health services with an aim toward reducing disparities.
- e. Leverage telehealth and other solutions to expand access to behavioral health, care coordination, and care management.

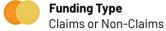


# **Data Collection and Measurement Scope**

Clinical, Payer-Funded Behavioral Health Spend

# Defining Components of Behavioral Health Spend for State Measurement





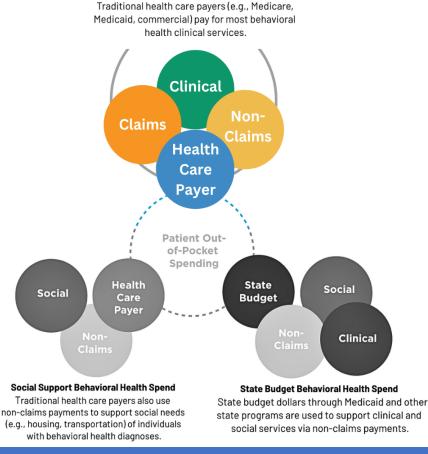
Payment Mechanism Health Care Payer

> Medicaid funds behavioral health services as a health care payer and is also funded via state budgets.

#### **Patient Out-Pocket Spending**

Some behavioral health spending is paid by patients due to patient cost share, a lack of coverage of certain services, and a lack of available in-network providers.

Figure 3. Components of Behavioral Health Spending

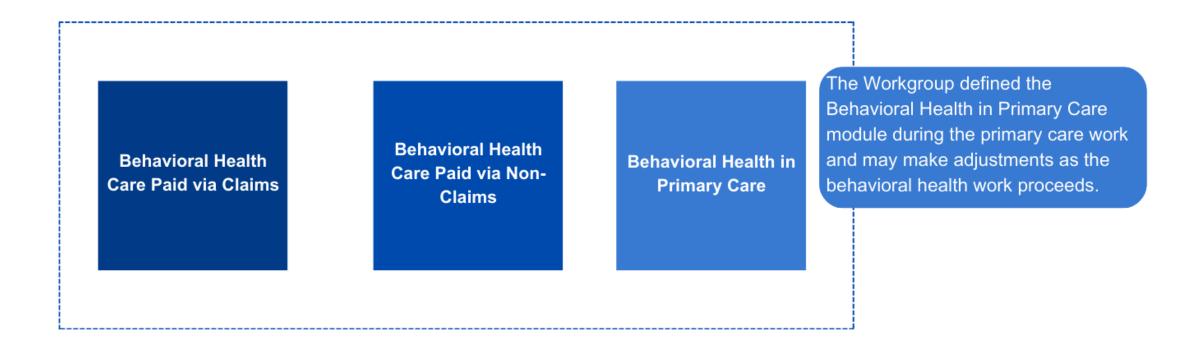


- Initial focus on clinical services and health care payers (e.g., commercial and Medicare Advantage)
- Possibility of using supplemental data sources to capture other spending in the future

Clinical services are services provided by medical and allied health professionals to prevent, treat, and manage illness, and to preserve mental well-being across the clinical care continuum, paid via claims and non-claims payments (e.g., outpatient therapy visit, day treatment programs).

# Three Recommended Modules for Behavioral Health Spending Measurement

OHCA proposes to use three modules to measure behavioral health spending, following the approach for measuring primary care spending. Behavioral health in primary care will be measured separately so it can be included in analyses of behavioral health or primary care spending.



# Proposed Phased Approach to Behavioral Health Spending Measurement Definition and Data Collection

 Initial measurement definition and data collection focused on commercial and Medicare Advantage market

> Define Commercial/ Medicare Advantage Spending

# Define Medi-Cal Spending

- Adapt commercial and Medicare Advantage market definition to Medi-Cal market, if needed
- Consider data sources specific to Medi-Cal

 Revise definitions based on learnings

Revise Definitions

# **Summary of July Workgroup Discussion**

# Why measure behavioral health spending

- Understand baseline, recognizing it does not reflect unmet need, underdiagnosis, inadequate access
- Measure progress towards investment benchmark

# What to measure

- Initial focus on payer spending on clinical services, via existing total health care expenditure (THCE) data collection
- Future approaches may include additional data sources for a more comprehensive view

# Other considerations

- General support for phased approach that begins with commercial and Medicare Advantage focus
- Important to consider substance use disorder treatment as well as mental health
- Targeted approach to increased investment may generate the greatest impact

# To Support the Workgroup, OHCA is:

- Considering other state definitions and sibling California state departments' definitions of behavioral health in developing the OHCA definition
- Pursuing options for understanding current behavioral health spending in California
- Coordinating across existing workstreams to explore methods to assess supplemental spending, such as out-of-pocket out-of-plan (self-pay) spending
- Exploring opportunities to document additional potential data sources, such as Behavioral Health Services Act (BHSA) funding, to create a fuller picture of behavioral health spending
- Recognizing that current levels of utilization and spending may not reflect true population need due to underdiagnosis and lack of access
- Highlighting how increasing behavioral health investment supports OHCA's statutory requirements to promote improved outcomes for behavioral health



# Data Collection Approach for Behavioral Health Spend Measurement

Robert Seifert, Consultant, Freedman HealthCare

# OHCA Data Sources for Measuring Behavioral Health Investment

- OHCA will collect the data to measure behavioral health spending as part of its
  Total Health Care Expenditures (THCE) data collection efforts; THCE data
  submissions do not capture all sources of behavioral health spending
- Behavioral health spending data will include claims and non-claims payments, which will be categorized using the Expanded Framework
- OHCA will provide definitions, technical specifications, and technical assistance to support submitters accurately allocating payments to behavioral health, particularly for non-claims payment categories
- OHCA is planning for initial behavioral health data collection and measurement efforts to focus on the commercial and Medicare Advantage populations

# **Initial Behavioral Health Data**

Data to be collected during the Total Health Care Expenditure (THCE) 2025 Performance Year Submission

Data Sources	Data Collected	
<ul> <li>Full-service Commercial plans</li> <li>Full-service Medicare Advantage plans</li> <li>Data from behavioral health service plans (carve-out) will be submitted by the full-service payers with which they contract</li> </ul>	<ul> <li>Fee-for-service (FFS) paid for behavioral health</li> <li>Capitation paid for behavioral health</li> <li>Performance payments paid for behavioral health</li> <li>Payments to support integrated behavioral health</li> <li>Other non-claims payments in support of behavioral health</li> </ul>	

# **Discussion**

- 1. What level of detail is in the information transmitted between full-service and behavioral health service plans (carve-out)?
- 2. How does that vary for FFS v. capitation?
- 3. How does that vary for fully insured v. self-insured?



# Continue Discussion on Goals for Increased Behavioral Health Investment

Margareta Brandt, Assistant Deputy Director

# **Key Decisions for Measuring Behavioral Health Spending and Benchmark Setting**

Determine priorities for measuring behavioral health spending Consider need for a phased approach Define diagnoses, services, providers, care settings Define approach to non-claims payments Define benchmark focus – conditions, care settings, population Define benchmark structure and timing



# Proposed Goals for an Improved Behavioral Health System

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Accessible	Comprehensive	Coordinated	Equitable	High Quality
<ul> <li>Available when needed</li> <li>Culturally responsive</li> <li>Affordable</li> </ul>	<ul> <li>Services across the continuum</li> <li>More treatment in community and health care facilities, reduced need in correctional facilities</li> </ul>	<ul> <li>Integrated with primary care</li> <li>Attentive and responsive to health-related social needs</li> </ul>	<ul> <li>Reduced misinformation, stigma, and discrimination</li> <li>Reduced disparities in utilization and outcomes</li> </ul>	<ul> <li>Low frustration, high satisfaction</li> <li>Improved outcomes</li> </ul>



# **OHCA's Role in Improving Behavioral Health Outcomes**

# A LOGIC MODEL ILLUSTRATION

Measurement, Reporting, Benchmarking in Support of

# OHCA Key Components

- Slow spending growth
- Assess market consolidation
- Promote high value through
  - Primary care investment
  - Behavioral health investment
  - Workforce stability
  - APM adoption
  - Quality and equity measurement

# Behavioral Health Workstream

- Promote sustained systemwide investment in behavioral health
- Measure and report the percentage of total health care expenditures allocated to behavioral health care
- Set focused spending benchmarks to support improved behavioral health outcomes
- Conduct analysis

# California Stakeholder Actions

- Identify and support higher value care
- Build and sustain infrastructure and capacity
- Promote behavioral health integration with primary care and social and public health services
- Reduce disparities

# Systemwide Behavioral Health Goals

- Accessible
- Comprehensive
- Coordinated
- Equitable
- High Quality

# Examples of how OHCA can support better behavioral health outcomes

Measure mental health spending and substance use disorder spending separately Show how spending differs; compare to need as represented in prevalence data (from other sources)

Measure
spending
across service
and treatment
categories (e.g.,
primary care,
outpatient,
emergency/
observation,
inpatient)

Highlight goal to rebalance care toward prevention and outpatient care

Set
spending
benchmarks
that focus
on specific
populations,
services, or
care
settings

Motivate positive change towards meeting goals of an improved behavioral health system

# **Discussion**

- Anything missing from the proposed goals for an improved behavioral health system (slide 21)? OHCA will use these proposed goals to help guide Workgroup discussions.
- What feedback do you have on the OHCA's Role in Improving Behavioral Health Outcomes logic model (slide 22) illustrating OHCA's role in improving behavioral health?
- How can OHCA illuminate the challenges in the behavioral health system (workforce, underdiagnosis, access) within its statutory scope?
- Other information we should use to guide our work on measuring behavioral health investment?

# September Workgroup Meeting Preview

**Agenda:** Discuss considerations for key decisions for measuring behavioral health spend

- Introduce measurement framework
- Consider trade offs for key decisions
- Begin defining behavioral health diagnoses, services, providers, and care settings for measurement and reporting purposes

NOTE: November Workgroup meeting will be rescheduled to Thursday 11/21/2024, 9-10:30am (currently scheduled for 11/20/2024).



# Adjournment